# AMENDED IN SENATE MAY 23, 2006 AMENDED IN SENATE MARCH 29, 2006

### SENATE BILL

No. 1800

# **Introduced by Senators Ducheny and Cedillo**

February 24, 2006

An act to amend Sections 65300, 65302, 65582, 65583, 65583.2, 65584, 65584.01, 65584.02, 65584.04, and 65584.07 65584.07, and 65585 of, to add Sections 16318, 16319, 16319.5, and 65300.1 65583.3, 65583.4, 65583.5, 65583.6, 65583.7, 65583.8, 65583.9, 65583.10, 65583.11, and 65583.12 to, to add Article 9 (commencing with Section 65470) to Chapter 3 of Division 1 of Title 7 of, and to repeal and add Section 65588 of, the Government Code, relating to housing, and making an appropriation therefor.

#### LEGISLATIVE COUNSEL'S DIGEST

SB 1800, as amended, Ducheny. General plans: housing.

Existing law requires each planning agency to prepare, and the legislative body of each county and city to adopt, a comprehensive, long-term general plan for the physical development of the county or city. The general plan consists of various elements, including a housing element. The housing element consists, in part, of an identification and analysis of existing and projected housing needs in the community and the community's share of regional housing needs, and is to be periodically revised.

This bill would require the legislative body of a local agency, as defined, to adopt the general plan, would define the term "long-term," with respect to the general plan, and would require the local government at the same time it revises its housing element to adopt a housing opportunity plan, as described, as a part of the housing

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element, thereby imposing a state-mandated local program. The bill would establish the Housing Opportunity Plan Fund, to be administered by the Pooled Money Investment Board. Upon appropriation by the Legislature, moneys in the fund shall be used for the purpose of providing loans from the Pooled Money Investment Account to cities, counties, and cities and counties to prepare and adopt plans that provide housing pursuant to the housing opportunity plans. The bill would create in the State Treasury the Housing Planning Fund, which would be continuously appropriated to the Department of Housing and Community Development for specified purposes relating to housing opportunity plans. The fund would be funded by an unspecified fee imposed upon each application for a building permit for new residential construction collected by cities and counties and paid into the fund. The bill would revise procedures for the adoption of local and regional housing needs, and would make related and conforming changes.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement shall be made pursuant to these statutory provisions for costs mandated by the state pursuant to this act, but would recognize that local agencies and school districts may pursue any available remedies to seek reimbursement for these costs.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that with regard to certain mandates no reimbursement is required by this act for a specified reason.

With regard to any other mandates, this bill would provide that, if the Commission on State Mandates determines that the bill contains costs so mandated by the state, reimbursement for those costs shall be made pursuant to the statutory provisions noted above.

Vote: majority. Appropriation: yes. Fiscal committee: yes. State-mandated local program: yes.

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The people of the State of California do enact as follows:

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SECTION 1. Section 16318 is added to the Government Code, to read:

16318. There is hereby established in the State Treasury the Housing Opportunity Plan Revolving Fund, to be administered by the Pooled Money Investment Board. Upon appropriation by the Legislature, moneys in the fund shall be used for the purpose of providing loans on any terms and conditions as the board may determine, from the Pooled Money Investment Account to cities, counties, and cities and counties to prepare and adopt plans that provide for housing pursuant to Article 9 (commencing with Section 65470) of Chapter 3 of Division 1 of Title 7.

16318. The Legislature finds and declares all of the following:

- (a) Comprehensive and long-term planning and zoning by cities and counties is a critical prerequisite to the development of an adequate supply of housing in this state.
- (b) When cities and counties properly plan and zone land for a full range of residential uses, they are establishing a streamlined planning and entitlement process that better allows market forces to respond to the housing needs and desires of the community.
- (c) A streamlined planning entitlement process produces measurable cost benefits for those who are called upon to build the housing and measurable benefits to local agencies through increase tax revenues.
- (d) It may be costly for cities and counties to update their planning documents and conduct the necessary environmental review associated with those documents. Many communities find it difficult to provide the revenue to support the more comprehensive and initial planning.
- (e) Because homebuilders and the community benefit from the existence of properly planned and zoned land for residential uses, it is appropriate for a city or a county to charge a flat fee on the development of new housing to support their housing planning activities.
- 34 planning activities.
  35 SEC. 2. Section 16319 is added to the Government Code, to
  36 read:
- 37 16319. To be eligible for a loan from the Housing 38 Opportunity Plan Revolving Fund the city, county, or city and

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county shall submit to the Department of Housing and Community Development the annual report required by Section 65400 within the preceding 12 months.

16319. The Housing Planning Fund is hereby created in the State Treasury and is continuously appropriated to the department for the purposes of this section. Fees collected and remitted by cities and counties pursuant to this section and any interest derived therefrom shall be paid into the fund. Two percent of any moneys paid into the fund shall be transferred to the Regional Housing Needs Assessment Subaccount which is hereby created within the fund. Administrative expenses of the department shall not exceed 5 percent of the funds deposited into the fund.

SEC. 3. Section 16319.5 is added to the Government Code, to read:

- (b) A loan from the Housing Opportunity Plan Revolving Fund shall incur 3 percent simple interest. If the Housing Opportunity Plan (Article 9 (commencing with Section 65470) of Chapter 3 of Division 1 of Title 7) is not adopted within two years of the date established in the loan agreement, the interest rate shall be recalculated from the initial closing date of the loan agreement at 6 percent simple interest.
- (e) Loan funds may be used for staff costs, or the cost of a consulting contract, to process the Housing Opportunity Plan (Article 9 (commencing with Section 65470) of Chapter 3 of Division 1 of Title 7), conduct environmental assessments or other necessary studies, and provide for public participation

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outside of regularly scheduled meetings of established governing bodies, including a planning commission, city council, or board of supervisors.

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- 16319.5. (a) There is hereby imposed upon each application for a building permit for new residential construction a fee of \_\_\_\_ dollars (\$\_\_\_\_).
- (b) A city or county shall collect the fee at the time a building permit is issued. At least quarterly, the city or county shall pay into the Housing Planning Fund any fees collected during that quarter. Administrative expenses of the city or county shall not exceed 2 percent of the funds deposited into the fund.
- (c) The department shall make available from the fund grants to cities and counties for the purpose of preparing and adopting housing opportunity plans pursuant to Sections 65583.3 to 65583.12, inclusive. Grants shall be disbursed to communities after the appropriate council of governments or the department, as applicable, allocates the regional housing need for the pending planning cycle pursuant to Section 65584.05 or 65584.06. Grants shall be based on the number of units allocated to each locality by the council of governments or the department. Grants shall be applied by the locality solely and exclusively to offset the costs directly incurred for the preparation and adoption of a housing opportunity plan.
- (d) The department shall make available from the Regional Housing Needs Subaccount grants to councils of governments for the costs of preparing the allocation of the regional housing need pursuant to Sections 65584 to 65584.07, inclusive. The department shall determine criteria for the timing and amount of the grants.
- (e) The department may administer the funds pursuant to guidelines that are exempt from the requirements of Chapter 3.5 (commencing with Section 11340) of Division 3 of Title 2. Administrative expenses of the department shall not exceed 5 percent of the funds deposited into the fund.
- (f) Notwithstanding any other provision of law, any fee collected pursuant to this section shall be subject to Section 66020. It is the intention of the Legislature that the fee shall be paid in an amount that will fund the incremental costs of complying with the requirements imposed by Senate Bill 1800 of the 2005–06 Regular Session of the Legislature.

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SEC. 4. Section 65300 of the Government Code is amended to read:

- 65300. (a) Each planning agency shall prepare, and the legislative body of each local government shall adopt, a comprehensive, long-term general plan for the physical development of the county or city, and of any land outside its boundaries that in the planning agency's judgment bears relation to its planning. Chartered cities shall adopt general plans that contain the mandatory elements specified in Section 65302. "Long-term," as used in this section, means that the general plan, including all of its functional elements, shall encompass a planning and projection period of not less than 20 years. "Comprehensive," as used in this section and Section 65302, shall mean that the population and employment projections of all of the functional elements of the general plan are consistent with each other and are periodically updated not less than every 10 vears.
  - (b) "Local government," as used in this chapter and in Chapter 4 (commencing with Section 65800), means a city, county, or city and county.
  - (e) As used in Section 65584, "taking care of their own" or "taking care of its own" shall mean that each local government shall have an obligation to at least plan to accommodate their own natural population increases and job generation for the full spectrum of the population, including very low and low-income households and workers as determined pursuant to Section 65584 and Section 65584.01.
  - SEC. 5. Section 65300.1 is added to the Government Code, to read:
  - 65300.1. The Legislature finds and declares all of the following:
  - (a) The lack of housing is a critical problem that threatens the economic prosperity, environment, and quality of life of California families.
  - (b) The supply and cost of housing throughout the state is inextricably linked to the quantity of land suitable and available for residential development. In order to comprehensively address the housing crisis on a long-term basis, local governments must ensure the availability of sufficient sites to accommodate their 20-year projected need for new housing.

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(c) Local governments shall utilize their land use authority in a manner that accommodates the long-term housing need while meeting the objectives for comprehensive planning set forth in subdivision (a) of Section 65300.

- (d) Accommodating long-term housing needs while meeting the objectives for comprehensive planning set forth in subdivision (a) of Section 65300 serves to advance the following objectives for a prosperous economy, a quality environment, and social equity:
- (1) An adequate supply of housing and transportation infrastructure to support population growth and economic expansion.
  - (2) A mix of housing in proximity to employment centers.
- (3) A mix of housing types for all economic segments within each community.
- (4) Construction of housing at densities that reflect an efficient use of the land and an effective use of public subsidies to achieve affordable housing to very low, low-, and moderate-income households.
- (5) Promotion of opportunities and regulatory certainty for development of infill or refill sites on vacant or underutilized land, and brownfield sites.
- (6) Efficient development patterns and promotion of greater public use of alternative modes of transportation.
- (7) Minimization of development pressures on prime agricultural land, as defined in subdivision (c) of Section 51201.
- (8) Protection of wildlife habitat pursuant to federal or state law.
- SEC. 6. Section 65302 of the Government Code is amended to read:
- 65302. The general plan shall consist of a statement of development policies and shall include a diagram or diagrams and text setting forth objectives, principles, standards, and plan proposals. The plan shall include the following elements:
- (a) A land use element that designates the proposed general distribution and general location and extent of the uses of the land for housing, business, industry, open space, including agriculture, natural resources, recreation, and enjoyment of scenic beauty, education, public buildings and grounds, solid and liquid waste disposal facilities, and other categories of public and

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private uses of land. The land use element shall include a statement of the standards of population density and building intensity recommended for the various districts and other territory covered by the plan. The land use element shall identify areas covered by the plan that are subject to flooding and shall be reviewed annually with respect to those areas. The land use element shall also do-each both of the following:

(1) Designate sufficient land for residential use to meet the regional housing need consistent with Sections 65583, 65583.2, 65584, and 65584.01. At least every 10 years the city council or board of supervisors shall review this part of the land use element and shall make any necessary amendments to ensure that there continues to be designated a 20-year supply of land for residential use.

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(1) Designate in a land use category that provides for timber production those parcels of real property zoned for timberland production pursuant to the California Timberland Productivity Act of 1982 (Chapter 6.7 (commencing with Section 51100) of Part 1 of Division 1 of Title 5).

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- (2) Consider the impact of new growth on military readiness activities carried out on military bases, installations, and operating and training areas, when proposing zoning ordinances or designating land uses covered by the general plan for land, or other territory adjacent to military facilities, or underlying designated military aviation routes and airspace.
- (A) In determining the impact of new growth on military readiness activities, information provided by military facilities shall be considered. Cities and counties shall address military impacts based on information from the military and other sources.
  - (B) The following definitions govern this paragraph:
  - (i) "Military readiness activities" mean all of the following:
- (I) Training, support, and operations that prepare the men and women of the military for combat.
- 37 (II) Operation, maintenance, and security of any military 38 installation.
- 39 (III) Testing of military equipment, vehicles, weapons, and 40 sensors for proper operation or suitability for combat use.

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(ii) "Military installation" means a base, camp, post, station, yard, center, homeport facility for any ship, or other activity under the jurisdiction of the United States Department of Defense, as defined in paragraph (1) of subsection (e) of Section 2687 of Title 10 of the United States Code.

- (b) A circulation element consisting of the general location and extent of existing and proposed major thoroughfares, transportation routes, terminals, any military airports and ports, and other local public utilities and facilities, all correlated with the land use element of the plan.
- (c) A housing element, as provided in Article 10.6 (commencing with Section 65580).
- (d) A conservation element for the conservation, development, and utilization of natural resources, including water and its hydraulic force, forests, soils, rivers and other waters, harbors, fisheries, wildlife, minerals, and other natural resources. The conservation element shall consider the effect of development within the jurisdiction, as described in the land use element, on natural resources located on public lands, including military installations. That portion of the conservation element, including waters, shall be developed in coordination with any countywide water agency and with all district and city agencies that have developed, served, controlled, or conserved water for any purpose for the county or city for which the plan is prepared. Coordination shall include the discussion and evaluation of any water supply and demand information described in Section 65352.5, if that information has been submitted by the water agency to the city or county. The conservation element may also cover the following:
- (1) The reclamation of land and waters.
- (2) Prevention and control of the pollution of streams and other waters.
- (3) Regulation of the use of land in stream channels and other areas required for the accomplishment of the conservation plan.
- (4) Prevention, control, and correction of the erosion of soils, beaches, and shores.
- (5) Protection of watersheds.
- (6) The location, quantity, and quality of the rock, sand, and gravel resources.
- 40 (7) Flood control.

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1 The conservation element shall be prepared and adopted no 2 later than December 31, 1973.

- (e) An open-space element, as provided in Article 10.5 (commencing with Section 65560).
- (f) A noise element that shall identify and appraise noise 5 problems in the community. The noise element shall recognize the guidelines established by the Office of Noise Control in the State Department of Health Services and shall analyze and quantify, to the extent practicable, as determined by the legislative body, current and projected noise levels for all of the 10 following sources:
  - (1) Highways and freeways.
    - (2) Primary arterials and major local streets.
  - (3) Passenger and freight online railroad operations and ground rapid transit systems.
  - (4) Commercial, general aviation, heliport, helistop, and military airport operations, aircraft overflights, jet engine test stands, and all other ground facilities and maintenance functions related to airport operation.
  - (5) Local industrial plants, including, but not limited to, railroad classification yards.
  - (6) Other ground stationary noise sources, including, but not limited to, military installations, identified by local agencies as contributing to the community noise environment.

Noise contours shall be shown for all of these sources and stated in terms of community noise equivalent level (CNEL) or day-night average level (L<sub>dn</sub>). The noise contours shall be prepared on the basis of noise monitoring or following generally accepted noise modeling techniques for the various sources identified in paragraphs (1) to (6), inclusive.

The noise contours shall be used as a guide for establishing a pattern of land uses in the land use element that minimizes the exposure of community residents to excessive noise.

The noise element shall include implementation measures and possible solutions that address existing and foreseeable noise problems, if any. The adopted noise element shall serve as a guideline for compliance with the state's noise insulation standards.

(g) A safety element for the protection of the community from any unreasonable risks associated with the effects of seismically

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induced surface rupture, ground shaking, ground failure, tsunami, seiche, and dam failure; slope instability leading to mudslides and landslides; subsidence, liquefaction, and other seismic hazards identified pursuant to Chapter 7.8 (commencing with Section 2690) of the Public Resources Code, and other geologic hazards known to the legislative body; flooding; and wild land and urban fires. The safety element shall include mapping of known seismic and other geologic hazards. It shall also address evacuation routes, military installations, peakload water supply requirements, and minimum road widths and clearances around structures, as those items relate to identified fire and geologic hazards.

- (1) Prior to the periodic review of its general plan and prior to preparing or revising its safety element, each city and county shall consult the Division of Mines and Geology of the Department of Conservation and the Office of Emergency Services for the purpose of including information known by, and available to, the department and the office required by this subdivision.
- (2) To the extent that a county's safety element is sufficiently detailed and contains appropriate policies and programs for adoption by a city, a city may adopt that portion of the county's safety element that pertains to the city's planning area in satisfaction of the requirement imposed by this subdivision.
- SEC. 7. Article 9 (commencing with Section 65470) is added to Chapter 3 of Division 1 of Title 7 of the Government Code, to read:

## Article 9. Housing Opportunity Plans

- 65470. At the same time the local government revises its housing element pursuant to subdivision (e) of Section 65588, each city council and board of supervisors shall adopt a housing opportunity plan as part of the housing element.
- 65471. (a) The housing opportunity plan shall, upon adoption, do all of the following:
- (1) Include a map or other description outlining the area or areas covered by the plan.

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(2) Include a land use program that includes the distribution, location, and extent of uses of the land within the area covered by the plan.

- (3) From the sites identified pursuant to subdivision (a) of Section 65583.2, designate and zone adequate sites for residential use to accommodate the jurisdiction's 10-year housing need allocated pursuant to Sections 65584 and 65584.01 (housing opportunity sites). The local government's obligation to zone adequate sites to accommodate its share of the region's 10-year housing need for very low, low-, and moderate-income households shall be satisfied by zoning sites to allow the specified minimum number of units per acre, as identified in subdivision (d) of Section 65583.2. Residential use on a site zoned to allow a specified minimum number of units per acre, as identified in subdivision (d) of Section 65583.2, shall be by right, as defined in subdivision (h) of Section 65583.2.
- (A) The designation and zoning for a housing opportunity site shall establish and allow development of a minimum and maximum density range.
- (B) The city council or board of supervisors shall make a finding, supported by substantial evidence in the record, that each housing opportunity site is adequate for construction of the maximum number of units allowed by the density range applicable to the site. A finding of adequacy shall be based on a showing that the site is appropriate in terms of size, configuration, physical characteristics, current use, physical and environmental constraints, access, location, adjacent use, market factors, current or planned availability of infrastructure and services, and other relevant planning criteria.
- (4) Include residential design and landscape architecture guidelines that permit the construction of the maximum number of units allowed by the density range applicable to the housing opportunity site.
- (5) Include an infrastructure plan that shows the proposed distribution, location, extent, and intensity of the major components of the public and private transportation, sewage, water, drainage, solid waste disposal, energy, and other essential facilities and services proposed to be located within the area covered by the plan and needed to support the land uses described in the plan.

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(6) Describe how the construction and maintenance of public infrastructure and the provision of public services identified in paragraph (5) will be funded.

- (7) Include a program of implementation measures including property development standards, regulations, criteria, and other measures necessary to carry out the plan. The implementation measures shall permit the construction of the maximum number of units allowed by the density range applicable to the housing opportunity site.
- (8) Include standards for the conservation, development, and utilization of natural resources, where applicable.
- (b) A housing opportunity plan may apply the design and architecture guidelines and implementation measures, including property development standards, regulations, criteria, and other measures necessary to carry out the plan, on an areawide or site-specific basis.
- (c) The housing opportunity plan may address any other subjects that in the judgment of the planning agency are necessary or desirable for implementation of the plan.
- (d) Not later than five years after the initial adoption of the housing opportunity plan, and every five years thereafter, the city council or board of supervisors shall complete a review and update of the housing opportunity plan. As part of the five-year review, the city council or board of supervisors shall make any necessary amendments to ensure that the housing opportunity plan complies with the requirements of this section, including amendments and findings of adequacy to ensure that the housing opportunity plan designates and zones at a minimum adequate sites for residential use to accommodate the jurisdiction's housing need for the next 10-year period allocated to the jurisdiction by the council of governments.
- 65472. (a) In addition to the notice and hearing requirements that apply to the adoption of a mandatory element of a general plan, when a jurisdiction adopts its initial housing opportunity plan and when it adopts a major amendment as part of a five-year review, it shall follow these procedures:
- (1) On or before six months prior to the first planning commission hearing, a statement of preparation shall be published in a newspaper of general circulation, mailed to all property owners whose property is proposed for inclusion in the

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1 housing opportunity plan, all property owners living within 500 2 feet of the boundaries of the housing opportunity plan, all 3 homeowners associations within the boundaries of the housing 4 opportunity plan, and all persons requesting notice of the 5 planning actions of the jurisdiction.

- (2) The legislative body shall appoint a community advisory committee to provide citizen input. The legislative body shall, by resolution, adopt a procedure for the formation of the community advisory committee. The procedure shall include all of the following:
- (A) Publishing notice in a newspaper of general circulation of the opportunity to serve on the community advisory committee at least 30 days prior to the formation of the community advisory committee. The legislative body shall make a diligent effort to achieve public participation of all economic segments of the community in the development of the housing opportunity plan.
- (B) The legislative body shall conduct a minimum of one public meeting to explain the establishment of, functions of, and opportunity to service on, the community advisory committee.
- (3) One or more community forums shall be held. Notice shall be provided to all persons attending the community forums of subsequent consideration of the plan.
- (4) Compliance with the referral requirements of Section 65352.
- (b) Within 30 days after adoption, the jurisdiction shall mail notice to all property owners of lands within one-quarter mile of the exterior boundary of each area included within the plan. The jurisdiction shall adopt a local disclosure statement that requires all purchasers of land within one-quarter mile of the exterior boundary of each area included within the plan to be notified of the plan and how to obtain a copy of the plan.
- (c) For purposes of this article, "major amendment" means an amendment that changes the permitted uses or intensity of uses applicable to a site within the plan, removes a site from the plan, or adds a site to the plan.
- 65473. (a) Any approval sought in connection with a residential project that is consistent with the housing opportunity plan shall be subject to the Permit Streamlining Act (Chapter 4.5 (commencing with Section 65920) of Division 1 of Title 7). For purposes of this section, a residential project is consistent with

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the housing opportunity plan if it substantially conforms to the housing opportunity plan as determined by the legislative body of the city or county.

- (b) (1) Any approval sought in connection with a residential project that is consistent with the housing opportunity plan may not be denied or conditioned on reducing the residential project's density below that proposed by the applicant unless by four-fifths vote the legislative body makes written findings pursuant to subdivision (j) of Section 65589.5. For purposes of this section, an abstention may not count as an affirmative vote for purposes of satisfying the four-fifths vote requirement.
- (2) An action or proceeding by a project applicant alleging that the legislative body has denied or conditioned a residential project in violation of this subdivision shall be commenced and the public agency served within 60 days of the public agency's decision. If the plaintiff is the prevailing party it shall be awarded attorney's fees if the court determines that the legislative body acted in bad faith.
- (3) Nothing in this subdivision shall preclude the local jurisdiction from imposing an otherwise lawful condition, including the payment of fees, on the residential project.
- (c) (1) Any residential project that is undertaken to implement and is consistent with a housing opportunity plan for which an environmental impact report has been certified is exempt from the requirements of the California Environmental Quality Act (Division 13 (commencing with Section 21000) of the Public Resources Code). However, if after adoption of the housing opportunity plan, an event as specified in Section 21166 of the Public Resources Code occurs, the exemption provided by this subdivision does not apply unless and until a supplemental environmental impact report for the housing opportunity plan is prepared and certified in accordance with Division 13 (commencing with Section 21000) of the Public Resources Code. After a supplemental environmental impact report is certified, the exemption specified in this subdivision applies to residential projects undertaken pursuant to the housing opportunity plan.
- (2) An action or proceeding alleging that a public agency has approved a residential project pursuant to a housing opportunity plan without having previously certified a supplemental environmental impact report for the housing opportunity plan,

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where required by paragraph (1), shall be commenced and the public agency served within 30 days of the public agency's decision to approve the residential project.

- (d) An action challenging a public agency's decision to approve a residential project within the housing opportunity plan on the basis that the residential project is inconsistent with the housing opportunity plan shall be commenced and service made on the public agency within 30 days of the public agency's decision to approve the residential project.
- (e) For purposes of this section, "residential project" includes a mixed-use development consisting of residential and nonresidential uses in which nonresidential uses are limited to neighborhood commercial uses and to the first floor of buildings that are two or more stories if the nonresidential uses are approved by the local agency in accordance with its review process for mixed-use development. For purposes of this subdivision, "neighborhood commercial" means small-scale general or specialty stores that furnish goods or services primarily to residents of the neighborhood.
- (f) (1) Except as provided in paragraph (2), for the first five years that a site is within the housing opportunity plan, the provisions of the housing opportunity plan applicable to that site may not be amended except by a four-fifths vote of the legislative body after making written findings pursuant to subdivision (i) of Section 65589.5. If the amendment would result in the housing opportunity plan not containing adequate sites to accommodate the 10-year housing need requirement, the jurisdiction shall add adequate sites to the housing opportunity plan so that there is no net loss of residential density. An action or proceeding alleging that the legislative body has amended the housing opportunity plan in violation of this paragraph shall be commenced, and the public agency served, within 60 days. If the plaintiff is the prevailing party, it shall be awarded attorney's fees if the court determines that the legislative body acted in bad faith.
- (2) At any time, the owner of a site within the housing opportunity plan or a project applicant may request an amendment to the plan. When a property owner or project applicant requests an amendment to the plan, the city council or board of supervisors has discretion to approve or deny the

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amendment by majority vote without making a health and safety finding, subject to compliance with paragraph (3), or as may be limited or prohibited by another provision of law, such as the existence of a development agreement or vesting tentative map.

- (3) If the proposed amendment requests a reduction in density below the established minimum density for a site within the housing opportunity plan and would result in the remaining sites not being adequate to accommodate the 10-year housing need requirement, the jurisdiction may reduce the density below the established minimum density on that site if it adds adequate sites to the housing opportunity plan so that there is no net loss of residential density.
- (g) (1) Except as provided in paragraph (2), or as may be limited or prohibited by another provision of law such as the existence of a development agreement or vesting tentative map, after a site has been in the housing opportunity plan for more than five years, the provisions of the plan applicable to that site may be amended by majority vote of the legislative body and without making a health and safetyfinding. If the amendment would result in the remaining sites not being adequate to accommodate the 10-year housing need requirement, the jurisdiction shall add adequate sites to the housing opportunity plan so that there is no net loss of residential density.
- (2) When a complete application has been submitted to develop a residential project, or a project applicant has submitted a letter of intent to develop a residential project, within the housing opportunity plan to the local jurisdiction and expended the amount specified in Section 66452.6 in preproject expenditures, those parts of the plan applicable to the residential project may not be amended except by four-fifths vote of the legislative body after making written findings pursuant to subdivision (j) of Section 65589.5. A letter of intent to develop shall cease to have effect under this paragraph if a project application is not submitted within three years after the letter of intent is filed.
- (3) An action or proceeding alleging that the legislative body has amended the housing opportunity plan in violation of paragraph (2) shall be commenced, and the public agency served, within 60 days of the public agency's decision. If the plaintiff is

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the prevailing party, it shall be awarded attorney's fees if the court determines that the legislative body acted in bad faith.

- 65474. A housing opportunity plan may not be subject to review and certification by the Department of Housing and Community Development pursuant to Section 65585.
- 65475. (a) Each local jurisdiction shall send a copy of its adopted housing opportunity plan and all subsequent amendments to the council of governments. If the council of governments has not received a jurisdiction's housing opportunity plan within 30 days of the date required for plan adoption, or an amendment required as part of a five-year review within 30 days of the date required for plan revision, the council of governments shall immediately notify the Attorney General and the Controller.
- (b) (1) When a local jurisdiction fails to adopt the housing opportunity plan by the required deadline, or fails to adopt an amendment required as part of a five-year review by the required deadline, at any time before the local jurisdiction adopts the plan or amendment, the Attorney General or any person may bring an action to require adoption of the plan or amendment. If the court finds in the plaintiff or petitioner's favor, it shall promptly issue an order requiring the jurisdiction to adopt the plan or amendment within 90 days of the date of the order.
- (2) If the action is brought more than 90 days after the deadline and the court finds in the plaintiff or petitioner's favor, the court order shall also appoint a special master to oversee the adoption of the plan or amendment by the jurisdiction. The order shall provide the special master with the authority to establish progress deadlines within the 90-day period described in paragraph (1) and shall provide that a jurisdiction's failure to meet a deadline shall result in a fine of ten thousand dollars (\$10,000) per day for each day the deadline is missed. Fines shall not be paid from any funds that are collected or dedicated for affordable housing. Fines shall be transferred to the council of governments and made available for expenditure on affordable housing projects within the region. The court's order shall also authorize the special master to oversee the review and approval of residential projects.
- (3) If the plaintiff or petitioner is the prevailing party, it shall be awarded attorney's fees.

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65476. If a court finds that the housing opportunity plan is not in substantial compliance with the requirements of this article, the court shall retain jurisdiction of the action and issue an order to the jurisdiction to revise the plan for further review by the court within 120 days or a lesser period if the court determines that a lesser period is appropriate. If the court determines that the revised housing opportunity plan is not in substantial compliance with the requirements of this article, the following shall apply:

- (a) The court may impose fines of up to ten thousand dollars (\$10,000) per day. Fines shall not be paid from any funds that are collected or dedicated for affordable housing. Fines shall be transferred to the council of governments for expenditure on affordable housing projects within the region.
- (b) The court shall order the second revised housing opportunity plan to be adopted within 60 days of the determination that the revised housing opportunity plan is not in substantial compliance with the requirements of this article and shall appoint a special master to oversee the adoption by the jurisdiction of the second revised housing opportunity plan. The court's order shall provide the special master with the authority to establish deadlines and shall provide that a jurisdiction's failure to meet a deadline shall result in a fine of ten thousand dollars (\$10,000) per day for each day the deadline is missed. Fines shall not be paid from any funds that are collected or dedicated for affordable housing. Fines shall be transferred to the council of governments for expenditure on affordable housing projects within the region. The court's order shall also authorize the special master to oversee the review and approval of residential projects.
- 65477. An action or proceeding brought pursuant to this article shall have precedence over all other civil actions and proceedings in the same manner and to the same extent as provided in subdivision (a) of Section 21167.1 of the Public Resources Code.
- 36 65478. All deadlines specified in this article are mandatory,
  37 not directory.
- 38 <del>SEC. 8.</del>

39 SEC. 7. Section 65582 of the Government Code is amended 40 to read:

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65582. As used in this article-and in Article 9 (commencing with Section 65470), the following terms have the following meanings:

- (a) "Community," "locality," "local government," or "jurisdiction" means a city, city and county, or county, whether general law or chartered.
- (b) "Council of governments" means a single or multicounty council created by a joint powers agreement pursuant to Chapter 5 (commencing with Section 6500) of Division 1 of Title 1.
- (c) "Department" means the Department of Housing and Community Development.
- (d) "Housing element" or "element" means the housing element of the community's general plan, as required pursuant to this article and subdivision (c) of Section 65302.
- (e) "Regional housing need" means the minimum amount of housing that shall be accommodated by each local government on appropriately designated land for a 20-year period including a 10-year projection of housing need to be accommodated in a housing opportunity plan, as determined pursuant to Sections 65584 and 65584.01.
- (f) "Very low, low-, and moderate-income households" means persons and families of very low, low, or moderate incomes, as defined by Section 50093 of the Health and Safety Code.
- (g) As used in Section 65584, "taking care of their own" or "taking care of its own" shall mean that each local government shall have an obligation to at least plan to accommodate their own natural population increases and job generation pursuant to Sections 65584 and 65584.01.

SEC. 9.

- SEC. 8. Section 65583 of the Government Code is amended to read:
- 65583. The housing element shall consist of an identification and analysis of existing and projected housing needs and a statement of goals, policies, quantified objectives, financial resources, and scheduled programs for the preservation, improvement, and development of housing. The housing element shall identify adequate sites for housing, including rental housing, factory-built housing, and mobilehomes, and shall make adequate provision for the existing and projected needs of all

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economic segments of the community. The element shall contain all of the following:

- (a) A housing opportunity plan adopted pursuant to Article 9 (commencing with Section 65470). this article.
- (b) An assessment of housing needs and an inventory of resources and constraints relevant to the meeting of these needs. The assessment and inventory shall include all of the following:
- (1) An analysis of population and employment trends and a quantification of the locality's existing and projected housing needs for all income levels. These existing and projected needs shall include the locality's share of the regional housing need in accordance with Section 65584 and Section 65584.01.
- (2) An analysis and documentation of household characteristics, including level of payment compared to ability to pay, housing characteristics, including overcrowding, and housing stock condition.
- (3) An inventory of land suitable for residential development, including vacant sites and sites having potential for redevelopment, and an analysis of the relationship of zoning and public facilities and services to these sites.
- (4) (A) An analysis of potential and actual governmental constraints upon the maintenance, improvement, or development of housing for all income levels and for persons with disabilities as identified in the analysis pursuant to paragraph (6), including land use controls, building codes and their enforcement, site improvements, fees and other exactions required of developers, and local processing and permit procedures. The analysis shall also demonstrate local efforts to remove governmental constraints that hinder the locality from meeting its share of the regional housing need in accordance with Section 65584 and from meeting the need for housing for persons with disabilities identified pursuant to paragraph (5).
- (B) The analysis shall include an evaluation of reform to the policies described in paragraphs (6), (10), and (11) of subdivision (d) of Section 65584.04. The policy reform evaluation shall be submitted to all state and local government agencies identified in the evaluation before the community submits its draft housing element to the department pursuant to subdivision (b) of Section 65585. The governing board of the agency whose policies are identified in policy reform evaluation

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shall hold a public hearing on the policy reforms concerning policies it administers and shall provide a report responding to those policy reform recommendations within 90 days after receipt of the policy reform evaluation from the community. The response to the policy reform evaluation shall be included in the materials submitted by the community to the department as part of the review conducted pursuant to subdivision (b) of Section 65585.

- (5) An analysis of any special housing needs, such as those of the elderly, persons with disabilities, large families, farmworkers, families with female heads of households, and families and persons in need of emergency shelter.
- (6) An analysis of opportunities for energy conservation with respect to residential development.
- (7) An analysis of existing assisted housing developments that are eligible to change from low-income housing uses during the next 10 years due to termination of subsidy contracts, mortgage prepayment, or expiration of restrictions on use. "Assisted housing developments," for the purpose of this section, shall mean multifamily rental housing that receives governmental assistance under federal programs listed in subdivision (a) of Section 65863.10, state and local multifamily revenue bond programs, local redevelopment programs, the federal Community Development Block Grant Program, or local in-lieu fees. "Assisted housing developments" shall also include multifamily rental units that were developed pursuant to a local inclusionary housing program or used to qualify for a density bonus pursuant to Section 65916.
- (A) The analysis shall include a listing of each development by project name and address, the type of governmental assistance received, the earliest possible date of change from low-income use and the total number of elderly and nonelderly units that could be lost from the locality's low-income housing stock in each year during the 10-year period. For purposes of state and federally funded projects, the analysis required by this subparagraph need only contain information available on a statewide basis.
- (B) The analysis shall identify public and private nonprofit corporations known to the local government that have legal and

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managerial capacity to acquire and manage these housing developments.

- (c) (1) A statement of the community's goals, quantified objectives, and policies relative to the maintenance, preservation, improvement, and development of housing for very low, low-, and moderate-income households, and for any special housing needs identified in paragraph (5) of subdivision (b).
- (2) It is recognized that the total housing needs identified pursuant to subdivision (a) may exceed available resources and the community's ability to satisfy this need within the content of the general plan requirements outlined in Article 5 (commencing with Section 65300). Under these circumstances, the quantified objectives need not be identical to the total housing needs. The quantified objectives shall estimate the maximum number of housing units for the categories identified in paragraph (1) that can be constructed, rehabilitated, and conserved over a five-year time period.
- (d) A program that sets forth a five-year schedule of actions the local government is undertaking or intends to undertake to implement the policies and achieve the goals and objectives of the housing element through the administration of land use and development controls, provision of regulatory concessions and incentives, and the utilization of appropriate federal and state financing and subsidy programs, when available, and the utilization of moneys in a low- and moderate-income housing fund of an agency if the locality has established a redevelopment project area pursuant to the Community Redevelopment Law (Division 24 (commencing with Section 33000) of the Health and Safety Code). In order to make adequate provision for the housing needs of all economic segments of the community, the program shall do all of the following:
- (1) (A) Identify sites to facilitate and encourage the development of a variety of types of housing for all income levels, including multifamily rental housing, factory-built housing, manufactured homes, housing for agricultural employees, emergency shelters, and transitional housing.
- (B) Identify policies and incentives to promote infill development and the efficient use of land, including, but not limited to, expedited permit processing, modified development standards, and fee waivers.

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(C) When the inventory of sites pursuant to paragraph (3) of subdivision (b) does not identify adequate sites to accommodate the need for farmworker housing, the program shall provide for sufficient sites to meet the need with zoning that permits farmworker housing use by right, including density and development standards that could accommodate and facilitate the feasibility of the development of farmworker housing for lowand very low income households.

- (2) Assist in the development of adequate housing to meet the needs of low- and moderate-income households.
- (3) Address and, where appropriate and legally possible, remove governmental constraints to the maintenance, improvement, and development of housing, including housing for all income levels and housing for persons with disabilities. The program shall remove constraints to, or provide reasonable accommodations for housing designed for, intended for occupancy by, or with supportive services for, persons with disabilities.
- (4) Conserve and improve the condition of the existing affordable housing stock, which may include addressing ways to mitigate the loss of dwelling units demolished by public or private action.
- (5) Promote housing opportunities for all persons regardless of race, religion, sex, marital status, ancestry, national origin, color, familial status, or disability.
- (6) Preserve for lower income households the assisted housing developments identified pursuant to paragraph (7) of subdivision (b).
- (7) The program shall include an identification of the agencies and officials responsible for the implementation of the various actions and the means by which consistency will be achieved with other general plan elements and community goals. The local government shall make a diligent effort to achieve public participation of all economic segments of the community in the development of the housing element, and the program shall describe this effort.
- 37 SEC. 10.
- 38 SEC. 9. Section 65583.2 of the Government Code is amended 39 to read:

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65583.2. (a) A city's or county's inventory of land suitable for residential development pursuant to paragraph (3) of subdivision (b) of Section 65583 shall be used to identify sites that can be developed for housing within the planning period and that are sufficient to provide for the jurisdiction's share of the regional housing need for all income levels pursuant to Section 65584. As used in this section, "land suitable for residential development" includes all of the following:

(1) Vacant sites zoned for residential use.

- (2) Vacant sites zoned for nonresidential use that allows residential development.
- (3) Residentially zoned sites that are capable of being developed at a higher density.
- (4) Sites zoned for nonresidential use that can be redeveloped for, and as necessary, rezoned for, residential use.
  - (b) The inventory of land shall include all of the following:
- (1) A listing of properties by parcel number or other unique reference.
- (2) The size of each property listed pursuant to paragraph (1), and the general plan designation and zoning of each property.
- (3) For nonvacant sites, a description of the existing use of each property.
- (4) A general description of any environmental constraints to the development of housing within the jurisdiction, the documentation for which has been made available to the jurisdiction. This information need not be identified on a site-specific basis.
- (5) A general description of existing or planned water, sewer, and other dry utilities supply, including the availability and access to distribution facilities. This information need not be identified on a site-specific basis.
- (6) Sites identified as available for housing for above-moderate income households in areas not served by public sewer systems. This information need not be identified on a site-specific basis.
- (7) A map that shows the location of the sites included in the inventory, such as the land use map from the jurisdiction's general plan for reference purposes only.
- 39 (c) Based on the information provided in subdivision (b), a 40 city or county shall determine whether each site in the inventory

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can accommodate some portion of its share of the regional housing need by income level during the planning period, as determined pursuant to Section 65584. The analysis shall determine whether the inventory can provide for a variety of types of housing, including multifamily rental housing, factory-built housing, mobilehomes, housing for agricultural employees, emergency shelters, and transitional housing. The city or county shall determine the number of housing units that can be accommodated on each site as follows:

- (1) For a site within a housing opportunity plan, the total housing unit capacity on that site shall be based on the established minimum density.
- (2) For a site not within a housing opportunity plan, if local law or regulations require the development of a site at a minimum density, the total housing unit capacity on that site shall be based on the established minimum density. If the city or county does not adopt a law or regulations requiring the development of a site at a minimum density, then it shall demonstrate how the number of units determined for that site pursuant to this subdivision will be accommodated.
- (3) The number of units calculated pursuant to paragraph (2) shall be adjusted as necessary, based on the land use controls and site improvements requirement identified in paragraph (4) of subdivision (b) of Section 65583.
- (d) The following densities shall be deemed appropriate to accommodate housing for lower income households:
- (1) For incorporated cities within nonmetropolitan counties and for nonmetropolitan counties that have micropolitan areas: sites allowing at least 15 units per acre.
- (2) For unincorporated areas in all nonmetropolitan counties not included in paragraph (1): sites allowing at least 10 units per acre.
- 33 (3) For suburban jurisdictions: sites allowing at least 20 units per acre.
  - (4) For jurisdictions in metropolitan counties: sites allowing at least 30 units per acre.
  - (e) For purposes of this section, metropolitan counties, nonmetropolitan counties, and nonmetropolitan counties with micropolitan areas are as determined by the United States Census Bureau. Nonmetropolitan counties with micropolitan areas

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include the following counties: Del Norte, Humboldt, Lake Mendocino, Nevada, Tehama, and Tuolumne and other counties as may be determined by the United States Census Bureau to be nonmetropolitan counties with micropolitan areas in the future.

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- (f) A jurisdiction is considered suburban if the jurisdiction does not meet the requirements of paragraphs (1) and (2) of subdivision (d) and is located in a Metropolitan Statistical Area (MSA) of less than 2,000,000 in population, unless that jurisdiction's population is greater than 100,000, in which case it is considered metropolitan. Counties, not including the City and County of San Francisco, will be considered suburban unless they are in a MSA of 2,000,000 or greater in population in which case they are considered metropolitan.
- (g) A jurisdiction is considered metropolitan if the jurisdiction does not meet the requirements for "suburban area" above and is located in a MSA of 2,000,000 or greater in population, unless that jurisdiction's population is less than 25,000 in which case it is considered suburban.
- (h) For purposes of this section and Section 65583, the phrase "use by right" shall mean that the local government's review of the owner-occupied or multifamily residential use may not require a conditional use permit, planned unit development permit, or other discretionary local government review or approval that would constitute a "project" for purposes of Division 13 (commencing with Section 21100) of the Public Resources Code. Any subdivision of the sites shall be subject to all laws, including, but not limited to, the local government ordinance implementing the Subdivision Map Act. A local ordinance may provide that "use by right" does not exempt the use from design review. However, that design review shall not constitute a "project" for purposes of Division 13 (commencing with Section 21100) of the Public Resources Code. Use by right for all rental multifamily residential housing shall be provided in accordance with subdivision (f) of Section 65589.5.
- SEC. 10. Section 65583.3 is added to the Government Code, to read:
- 65583.3. At the time the local government revises its housing element pursuant to subdivision (c) of Section 65588, each city council and board of supervisors shall adopt a housing opportunity plan as part of the housing element. Notwithstanding

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1 any other provision of law, including Sections 65583 and 65583.2, the housing opportunity plan and all of its required parts shall be adopted and in effect on the same date the housing element is revised.

- 5 SEC. 11. Section 65583.4 is added to the Government Code, 6 to read:
- 7 65583.4. (a) The housing opportunity plan shall, upon 8 adoption, do all of the following:
  - (1) Include a map or other description outlining the area or areas covered by the plan.
  - (2) Include a land use program that includes the distribution, location, and extent of uses of the land within the area covered by the plan.
  - (3) From the sites identified pursuant to subdivision (a) of Section 65583.2, designate and zone adequate sites for residential use to accommodate the jurisdiction's 10-year housing need allocated pursuant to Sections 65584 and 65584.01 (housing opportunity sites). The local government's obligation to zone adequate sites to accommodate its share of the region's 10-year housing need for very low, low-, and moderate-income households shall be satisfied by zoning sites to allow the specified minimum number of units per acre, as identified in subdivision (d) of Section 65583.2. Development of an affordable housing project on a site zoned to allow a specified minimum number of units per acre, as identified in subdivision (d) of Section 65583.2, shall be by right, as defined in subdivision (h) of Section 65583.2.
  - (A) The designation and zoning for a housing opportunity site shall establish and allow development of a minimum and maximum density range.
  - (B) The city council or board of supervisors shall make a finding, supported by substantial evidence in the record, that each housing opportunity site is adequate for construction of the maximum number of units allowed by the density range applicable to the site. A finding of adequacy shall be based on a showing that the site is appropriate in terms of size, configuration, physical characteristics, current use, physical and environmental constraints, access, location, adjacent use, market factors, current or planned availability of infrastructure and services, and other relevant planning criteria.

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(C) In the performance of their functions under this article, planning agency personnel may enter upon any land and make examinations and surveys, provided that the entries, examinations, and surveys do not interfere with the use of the land by those persons lawfully entitled to possession thereof.

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(4) Include residential design and landscape architecture guidelines that permit the construction of the maximum number of units allowed by the density range applicable to the housing opportunity site.

- (5) Include an infrastructure plan that shows the proposed distribution, location, extent, and intensity of the major components of the public and private transportation, sewage, water, drainage, solid waste disposal, energy, and other essential facilities and services proposed to be located within the area covered by the plan and needed to support the land uses described in the plan.
- (6) Describe how the construction and maintenance of public infrastructure and the provision of public services identified in paragraph (5) will be funded.
- (7) Include a program of implementation measures including property development standards, regulations, criteria, and other measures necessary to carry out the plan. The implementation measures shall permit the construction of the maximum number of units allowed by the density range applicable to the housing opportunity site. The implementation measures shall advance the policies and incentives regarding infill development and the efficient use of land identified in subparagraph (B) of paragraph (1) of subdivision (d) of Section 65583.
- (8) In determining which sites to designate as housing opportunity sites, the city council or board of supervisors shall consider the goals and objectives of the other elements of the general plan, including the conservation and open space elements.
- (b) A housing opportunity plan may apply the design and architecture guidelines and implementation measures, including property development standards, regulations, criteria, and other measures necessary to carry out the plan, on an areawide or site-specific basis.
- (c) The housing opportunity plan may address any other 40 subjects that in the judgment of the planning agency are

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necessary or desirable for implementation of the plan, including policy reforms that may be recommended for adoption by other local government agencies having jurisdiction over lands identified pursuant to paragraph (3) of subdivision (b) of Section 65583 to facilitate the inclusion of such lands in updated housing opportunity plans.

- (d) Not later than five years after the initial adoption of the housing opportunity plan, and every five years thereafter, the city council or board of supervisors shall complete a review and update of the housing opportunity plan. As part of the five-year review, the city council or board of supervisors shall make any necessary amendments to ensure that the housing opportunity plan complies with the requirements of this section, including amendments and findings of adequacy to ensure that the housing opportunity plan designates and zones, at a minimum, adequate sites for residential use to accommodate the jurisdiction's housing need for the next 10-year period allocated to the jurisdiction by the council of governments.
- 19 SEC. 12. Section 65583.5 is added to the Government Code, 20 to read:
  - 65583.5. (a) In addition to the notice and hearing requirements that apply to the adoption of a mandatory element of a general plan, when a jurisdiction adopts its initial housing opportunity plan and when it undertakes the mandatory five-year review, it shall follow these procedures:
  - (1) The city council or board of supervisors shall appoint a community advisory committee to provide citizen input. The legislative body shall, by resolution, adopt a procedure for the formation of the community advisory committee. The procedure shall include all of the following:
  - (A) Publishing notice in a newspaper of general circulation of the opportunity to serve on the community advisory committee at least 30 days prior to the formation of the community advisory committee.
  - (B) The city council or board of supervisors shall conduct a minimum of one public meeting to explain the establishment of, functions of, and opportunity to serve on, the community advisory committee.
- 39 (C) The city council or board of supervisors shall make a 40 diligent effort to ensure that all economic segments of the

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community are represented on the community advisory committee.

- (2) One or more community forums shall be held. Notice shall be provided to all persons attending the community forums of subsequent consideration of the plan.
- (3) On or before six months prior to the first planning commission hearing, a statement of preparation shall be published in a newspaper of general circulation, mailed to all property owners whose property is proposed for inclusion in the housing opportunity plan, all property owners living within 500 feet of the boundaries of the housing opportunity plan, all homeowners associations within the boundaries of the housing opportunity plan, and all persons requesting notice of the planning actions of the jurisdiction.
- (4) Compliance with the referral requirements of Section 65352.
- (b) The city council or board of supervisors shall make a diligent effort to work cooperatively with the property owners or their representatives whose property is proposed for inclusion in the housing opportunity plan. If a property owner or its representative objects to its property being included in the housing opportunity plan or to the planning and zoning designations proposed for the property, before making a final decision the city council or board of supervisors shall provide a written response to the objection specifying the reasons for including the property and for planning and zoning the property as proposed.
- (c) Within 30 days after adoption, the jurisdiction shall mail notice to all property owners of lands within one-quarter mile of the exterior boundary of each area included within the plan. The jurisdiction shall adopt a local disclosure statement that requires all purchasers of land within one-quarter mile of the exterior boundary of each area included within the plan to be notified of the plan and how to obtain a copy of the plan.
- 35 SEC. 13. Section 65583.6 is added to the Government Code, 36 to read:
  - 65583.6. (a) Any approval sought in connection with a residential project that is consistent with the housing opportunity plan shall be subject to the Permit Streamlining Act (Chapter 4.5 (commencing with Section 65920)).

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(b) (1) Any approval sought in connection with a residential project that is consistent with the housing opportunity plan shall not be denied or conditioned on reducing the residential project's density below that proposed by the applicant unless by four-fifths vote, the legislative body makes written findings pursuant to subdivision (j) of Section 65589.5. For purposes of this section, an abstention shall not count as an affirmative vote for purposes of satisfying the four-fifths vote requirement.

(2) An action or proceeding by a project applicant alleging that the legislative body has denied or conditioned a residential project in violation of this subdivision shall be commenced and the public agency served within 60 days of the public agency's decision.

- (3) Nothing in this subdivision shall preclude the local jurisdiction from imposing an otherwise lawful condition, including the payment of fees, on the residential project.
- (c) (1) Except as provided in paragraph (2), for the first five years that a site is within the housing opportunity plan, the provisions of the housing opportunity plan applicable to that site may not be amended except by a four-fifths vote of the legislative body after making written findings pursuant to subdivision (j) of Section 65589.5. If the amendment would result in the housing opportunity plan not containing adequate sites to accommodate the 10-year housing need requirement, the jurisdiction shall add adequate sites to the housing opportunity plan so that there is no net loss of residential density. An action or proceeding alleging that the legislative body has amended the housing opportunity plan in violation of this paragraph shall be commenced, and the public agency served, within 60 days.
- (2) At any time, if the owner of a site within the housing opportunity plan or a project applicant and the local jurisdiction agree that a particular amendment is appropriate and in the public interest, the city council or board of supervisors has discretion to approve the amendment by majority vote without making a health and safety finding, subject to compliance with paragraph (3).
- (3) If the proposed amendment would result in a reduction in density below the established minimum density for a site within the housing opportunity plan and would result in the remaining sites not being adequate to accommodate the 10-year housing

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need requirement, the jurisdiction may reduce the density below the established minimum density on that site if it adds adequate sites to the housing opportunity plan so that there is no net loss of residential density.

- (d) (1) Except as provided in paragraph (2), or as may be limited or prohibited by another provision of law such as the existence of a development agreement or vesting tentative map, after a site has been in the housing opportunity plan for more than five years, the provisions of the plan applicable to that site may be amended by majority vote of the legislative body and without making a health and safety finding. If the amendment would result in the remaining sites not being adequate to accommodate the 10-year housing need requirement, the jurisdiction shall add adequate sites to the housing opportunity plan so that there is no net loss of residential density.
- (2) When a complete application has been submitted to develop a residential project, or a project applicant has submitted a letter of intent to develop a residential project, within the housing opportunity plan to the local jurisdiction and expended the amount specified in Section 66452.6 in preproject expenditures, those parts of the plan applicable to the residential project may not be amended except by four-fifths vote of the legislative body after making written findings pursuant to subdivision (j) of Section 65589.5. A letter of intent to develop shall cease to have effect under this paragraph if a project application is not submitted within three years after the letter of intent is filed.
- (3) An action or proceeding alleging that the legislative body has amended the housing opportunity plan in violation of paragraph (2) shall be commenced, and the public agency served, within 60 days of the public agency's decision.
- (e) For purposes of this section and Section 65583.7, "residential project," includes a mixed-use development consisting of residential and nonresidential uses in which nonresidential uses are limited to neighborhood commercial uses and to the first floor of buildings that are two or more stories if the nonresidential uses are approved by the local agency in accordance with its review process for mixed-use development. For purposes of this subdivision, "neighborhood commercial"

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means small-scale general or specialty stores that furnish goods or services primarily to residents of the neighborhood.

- SEC. 14. Section 65583.7 is added to the Government Code, to read:
- 65583.7. (a) When a public agency has prepared an environmental impact report on a housing opportunity plan, any residential project that is undertaken to implement and is consistent with the housing opportunity plan is exempt from the requirements of the California Environmental Quality Act (Division 13 (commencing with Section 21000) of the Public Resources Code), subject to subdivision (b).
- (b) If after the adoption of the housing opportunity plan the lead agency determines, on the basis of substantial evidence in the light of the whole record, that one or more of the events specified in paragraphs (1) to (3), inclusive, occurs, the exemption in subdivision (a) does not apply unless and until a supplemental environmental impact report for the housing opportunity plan is prepared and certified.
- (1) Substantial changes are proposed in the project that will require major revisions of the previous environmental impact report due to the involvement of new significant environmental effects or a substantial increase in the severity of previously identified significant effects.
- (2) Substantial changes occur with respect to the circumstances under which the project is undertaken that will require major revisions of the previous environmental impact report due to the involvement of new significant environmental effects or a substantial increase in the severity of previously identified significant effects.
- (3) New information of substantial importance, that was not known and could not have been known with the exercise of reasonable diligence at the time the previous environmental impact report was certified as complete or that shows any of the following:
- (A) The project will have one or more significant effects not discussed in the previous environmental impact report.
- 37 (B) Significant effects previously examined will be 38 substantially more severe than shown in the previous 39 environmental impact report.

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(C) Mitigation measures or alternatives previously found not to be feasible would in fact be feasible, and would substantially reduce one or more significant effects of the project, but the project proponents decline to adopt the mitigation measure or alternative.

- (D) Mitigation measures or alternatives that are considerably different from those analyzed in the previous environmental impact report would substantially reduce one or more significant effects on the environment, but the project proponents decline to adopt the mitigation measure or alternative.
- (c) After a supplemental environmental impact report is certified, the exemption specified in subdivision (a) applies to residential projects undertaken pursuant to the housing opportunity plan.
- (d) An action or proceeding alleging that a public agency has approved a residential project pursuant to a housing opportunity plan without having previously certified a supplemental environmental impact report for the housing opportunity plan where required by subdivision (b), shall be commenced and the public agency served within 30 days of the public agency's decision to approve the residential project.
- (e) Nothing in this section shall limit a project or site's eligibility for exemption from the requirements of the California Environmental Quality Act (Division 13 (commencing with Section 21000) of the Public Resources Code) under any other law or regulation.
- SEC. 15. Section 65583.8 is added to the Government Code, to read:
- 65583.8. (a) When a local jurisdiction fails to adopt the housing opportunity plan by the required deadline, or fails to adopt an amendment required as part of a five-year review by the required deadline, at any time before the local jurisdiction adopts the plan or amendment, the Attorney General or any person may bring an action to require adoption of the plan or amendment. If the court finds in the plaintiff or petitioner's favor, it shall promptly issue an order requiring the jurisdiction to adopt the plan or amendment within 90 days of the date of the order.
- 39 (b) If the action is brought more than 90 days after the 40 deadline and the court finds in the plaintiff or petitioner's favor,

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the court order shall also appoint a special master to oversee the adoption of the plan or amendment by the jurisdiction. The order shall provide the special master with the authority to establish progress deadlines within the 90-day period described in subdivision (a) and shall provide that a jurisdiction's failure to meet a deadline shall result in a fine of ten thousand dollars (\$10,000) per day for each day the deadline is missed. Fines shall not be paid from any funds that are collected or dedicated for affordable housing. Fines shall be transferred to the council of governments and made available for expenditure on affordable housing projects within the region. The court's order shall also authorize the special master to oversee the review and approval of residential projects. 

- (c) If the plaintiff or petitioner is the prevailing party, it shall be awarded attorney's fees.
- SEC. 16. Section 65583.9 is added to the Government Code, to read:
- 65583.9. If a court finds that the housing opportunity plan is not in substantial compliance with the requirements of this article, the court shall retain jurisdiction of the action and issue an order to the jurisdiction to revise the plan for further review by the court within 120 days or a lesser period if the court determines that a lesser period is appropriate. If the court determines that the revised housing opportunity plan is not in substantial compliance with the requirements of this article, the following shall apply:
- (a) The court may impose fines of up to ten thousand dollars (\$10,000) per day. Fines shall not be paid from any funds that are collected or dedicated for affordable housing. Fines shall be transferred to the council of governments for expenditure on affordable housing projects within the region.
- (b) The court shall order the second revised housing opportunity plan to be adopted within 60 days of the determination that the revised housing opportunity plan is not in substantial compliance with the requirements of this article and shall appoint a special master to oversee the adoption by the jurisdiction of the second revised housing opportunity plan. The court's order shall provide the special master with the authority to establish deadlines and shall provide that a jurisdiction's failure to meet a deadline shall result in a fine of ten thousand

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- 1 dollars (\$10,000) per day for each day the deadline is missed.
- 2 Fines shall not be paid from any funds that are collected or
- 3 dedicated for affordable housing. Fines shall be transferred to
- 4 the council of governments for expenditure on affordable housing
- 5 projects within the region. The court's order shall also authorize
- 6 the special master to oversee the review and approval of 7 residential projects.
- 8 SEC. 17. Section 65583.10 is added to the Government Code, 9 to read:
- 10 65583.10. All deadlines specified in this article are 11 mandatory, not directory.
- 12 SEC. 18. Section 65583.11 is added to the Government Code, 13 to read:
  - 65583.11. Nothing in this article shall be interpreted to affect existing law with respect to the planning, use, or development of areas outside a housing opportunity plan or to establish any presumption regarding the appropriate designation or use of areas outside a housing opportunity plan.
- 19 SEC. 19. Section 65583.12 is added to the Government Code, 20 to read:
  - 65583.12. Nothing in this article shall be interpreted to affect existing law with respect to the ability to bring an action pursuant to subdivision (d) of Section 65009.
    - SEC. 11.

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- 25 SEC. 20. Section 65584 of the Government Code is amended 26 to read:
  - 65584. (a) (1) For the next revision of the housing element pursuant to Section 65588, and each revision thereafter, each local government shall amend its general plan to accommodate its share of the regional housing need determined pursuant to this section and Section 65584.01, and to ensure each local
- 32 government is responsible for at least planning to take care of its
- 33 own. Amendment of the general plan for this purpose shall
- 34 include the housing and land use elements in particular, and shall
- 35 designate sufficient land for residential use with capacity for
- 36 development of housing adequate to accommodate projected 37 population and employment growth for a period of 20 years and
- 38 to accommodate a projected need for housing development for
- 39 not less than 10 years within a housing opportunity plan. For
- 40 65584.01. For purposes of subdivision (b) of Section 65583, the

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share of a city or county of the regional housing need shall include that share of the housing need of persons at all income levels within the area significantly affected by the general plan of the city or county.

- (2) While it is the intent of the Legislature that cities, counties, and cities and counties should undertake all necessary actions to encourage, promote, and facilitate the development of housing to accommodate the entire regional housing need, it is recognized, however, that future housing production may not equal the regional housing need established for planning purposes.
- (b) The share of the regional housing needs for the cities and counties within each region shall be set forth in a regional housing needs allocation plan adopted by the appropriate council of governments. The total regional housing need for each region shall be subject to the review process established by Section 65584.01. Each council of governments, in consultation with its local government members, shall determine each region's existing and projected housing need pursuant to Section 65584.01 at least two years prior to the scheduled revision required pursuant to Section 65588. The appropriate council of governments, or for cities and counties without a council of governments, the department, shall adopt a final regional housing need plan that allocates a share of the regional housing need to each city, county, or city and county at least one year prior to the scheduled revision for the region required by Section 65588. The allocation plan prepared by a council of governments shall be prepared pursuant to Sections 65584.04 and 65584.05 with the advice of the department.
- (c) Notwithstanding any other provision of law, the due dates for the determinations of the department or for the councils of governments, respectively, regarding the regional housing need may be extended by the department by not more than 60 days if the extension will enable access to more recent critical population or housing data from a pending or recent release of the United States Census Bureau or the Department of Finance. If the due date for the determination of the department or the council of governments is extended for this reason, the department shall extend the corresponding housing element revision deadline pursuant to Section 65588 by not more than 60 days.

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- (d) The regional housing needs allocation plan shall be developed using a transparent planning process that ensures opportunity for public participation and adequate notice of determination of projected housing need. To promote higher density development and satisfy the need for zoning sufficient land to accommodate the housing needs of very low, low-, and moderate-income households, the regional housing needs allocation plan shall require that at least 40 percent of the site capacity identified to address the region's overall 10-year housing need shall be accommodated on sites zoned to allow a specified minimum number of units per acre as identified in subdivision (d) of Section 65583.2. The council of governments shall determine and allocate each individual jurisdiction's share of this requirement.
- (e) The regional housing needs allocation plan shall be consistent with all of the following objectives:
- (1) Increasing the housing supply and the mix of housing types, tenure, and affordability in all cities and counties within the region in an equitable manner, which shall result in each jurisdiction receiving an allocation of units for low- and very low income households.
- (2) Promoting infill development and socioeconomic equity, the protection of environmental and agricultural resources, and the encouragement of efficient development patterns.
- (3) Promoting an improved intraregional relationship between jobs and housing.
- (4) Establishing an obligation that each local government at least plan to take care of its own, as defined in subdivision (g) of Section 65582.

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- (4) Allocating a lower proportion of housing need to an income category when a jurisdiction already has a disproportionately high share of households in that income category, as compared to the countywide distribution of households in that category from the most recent decennial United States census.
- (f) The regional housing need shall accommodate projected population and employment growth for a period of 10-and 20 years. For the first 10 years, commencing January 1, 2007, job projections may not be reduced for any local government from

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the most recent local and regional plan or report. The regional housing needs allocation process shall establish mechanisms to 3 allow interjurisdictional agreements to transfer obligations for 4 accommodating regional housing needs between neighboring 5 iurisdictions.

- (g) The regional housing needs established by this section and Section 65584.01 shall constitute the minimum housing need for the planning period. However, nothing in this section shall be construed to prohibit a local government from planning to accommodate more housing and jobs consistent with other planning goals and objectives.
- (h) For purposes of this section, "household income levels" are as determined by the department as of the most recent decennial census pursuant to the following code sections:
- (1) Very low incomes, as defined by Section 50105 of the Health and Safety Code.
- (2) Lower incomes, as defined by Section 50079.5 of the Health and Safety Code.
- (3) Moderate incomes, as defined by Section 50093 of the Health and Safety Code.
- (4) Above moderate incomes are those exceeding the moderate income level of Section 50093 of the Health and Safety Code.
- (i) Notwithstanding any other provision of law, determinations made by the department, a council of governments, or a city or county pursuant to this section or Section 65584.01, 65584.02, 65584.03, 65584.04, 65584.05, 65584.06, or 65584.07 are exempt from the California Environmental Quality Act (Division 13 (commencing with Section 21000) of the Public Resources Code).

SEC. 12.

- Section 65584.01 of the Government Code is SEC. 21. amended to read:
- 65584.01. (a) For the next revision of the housing element pursuant to Section 65588, each council of governments and the department, for regions without a council of governments, shall determine the existing and projected need for housing for each region in the following manner:
- 38 (b) The council of governments' determination shall be based upon population projections produced by the Department of 40 Finance and regional population forecasts used in preparing its

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regional transportation plans. The council of governments shall 1 submit its population forecast to a demographic data review 3 panel that shall consist of representatives of the Department of 4 Finance, the department, the Governor's Office of Planning and 5 Research, and the Employment Development Department for review and comment. If, after taking into consideration the 6 7 comments of the demographic data review panel, the total 8 regional population forecast for the planning period, developed by the council of governments, is within a range of 4 percent of the total regional population forecast for the planning period over 10 the same time period by the Department of Finance, then the 11 12 population forecast developed by the council of governments 13 shall be the basis from which the existing and projected need for 14 housing in the region is determined. If the difference between the 15 total population growth projected by the council of governments and the total population growth projected for the region by the 16 17 Department of Finance is greater than 4 percent, then the 18 demographic data review panel and the council of governments 19 shall meet to discuss variances in methodology used for 20 population projections and seek agreement on a population 21 projection for the region to be used as a basis for determining the 22 existing and projected housing need for the region. If no 23 agreement is reached, then the population projection for the region shall be the population projection for the region prepared 24 25 by the Department of Finance as may be modified by the 26 department as a result of discussions with the council of 27 governments.

(c) (1) At least 26 months prior to the scheduled revision pursuant to Section 65588 and prior to developing the existing and projected housing need for a region, each council of governments shall meet and consult with the department regarding the assumptions and methodology to be used to determine the region's existing and projected housing needs. The council of governments shall provide data assumptions proposed to be used for the council's projections of the total regional housing need, including, if available, the following data for the region:

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- 38 (A) Anticipated household growth associated with projected 39 population increases.
  - (B) Household size data and trends in household size.

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(C) The rate of household formation, or headship rates, based on age, gender, ethnicity, or other established demographic measures.

- (D) The vacancy rates in existing housing stock, and the vacancy rates for healthy housing market functioning and regional mobility, as well as housing replacement needs.
- (E) Other characteristics of the composition of the projected population.
- (2) After consultation with the department, the council of governments shall make determinations in writing on the assumptions for each of the factors listed in subparagraphs (A) to (E), inclusive, of paragraph (1) and the methodology it shall use and shall provide these determinations to the department.
- (d) (1) The council of governments shall make a determination of the region's existing and projected housing need based upon the assumptions and methodology determined pursuant to subdivision (c). The council of governments shall submit its determination to the department. Within 45 days of the submittal, the department shall provide comments, including any objections, to the council of governments.
- (2) The objection shall be based on and substantiate either of the following:
- (A) The council of governments failed to base its determination on the population projection for the region established pursuant to subdivision (b), and shall identify the population projection that the council of governments believes should instead be used for the determination and explain the basis for its rationale.
- (B) The regional housing need determined by the council of governments is not a reasonable application of the methodology and assumptions determined pursuant to subdivision (c). The objection shall include a proposed alternative determination of the regional housing need based upon the determinations made in subdivision (c), including analysis of why the proposed alternative would be a more reasonable application of the methodology and assumptions determined pursuant to subdivision (c).
- (3) If the department files an objection pursuant to this subdivision and includes with the objection a proposed alternative determination of its regional housing need, it shall

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also include documentation of its basis for the alternative determination. Within 45 days of receiving an objection filed pursuant to this section, the council of governments and the department shall meet to attempt to reconcile their differences during a 30-day period. If no agreement is reached, then the matter shall be submitted to arbitration by an academic demographer appointed by the Department of Finance within 30 days. The arbitrator shall meet with the parties and within 45 days review all relevant data and issue a final housing needs determination for the region that shall carry the presumption of validity in any court action. Any challenge to the determination must be made within 45 days.

SEC. 13.

SEC. 22. Section 65584.02 of the Government Code is amended to read:

65584.02. (a) For the fourth and subsequent revisions of the housing element pursuant to Section 65588, the existing and projected need for housing may be determined for each region as follows, as an alternative to the process pursuant to Section 65584.01:

- (1) In a region in which at least one subregion has accepted delegated authority pursuant to Section 65584.03, the region's housing need shall be determined at least 26 months prior to the housing element update deadline pursuant to Section 65588. In a region in which no subregion has accepted delegation pursuant to Section 65584.03, the region's housing need shall be determined at least 24 months prior to the housing element deadline.
- (2) At least six months prior to the department's determination of regional housing need pursuant to paragraph (1), a council of governments may request the use of population and household forecast assumptions used in the regional transportation plan. For a housing element update due date pursuant to Section 65588 that is prior to January 2007, the department may approve a request that is submitted prior to December 31, 2004, notwithstanding the deadline in this paragraph. This request shall include all of the following:
- (A) Proposed data and assumptions for factors contributing to housing need beyond household growth identified in the forecast. These factors shall include allowance for vacant or replacement units, and may include other adjustment factors.

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(B) A proposed planning period that is not longer than the period of time covered by the regional transportation improvement plan or plans of the region pursuant to Section 14527, consistent with the 10- and 20-year projections required by Section 65584.

(C) A comparison between the population and household assumptions used for the Regional Transportation Plan with population and household estimates and projections of the Department of Finance.

The council of governments may include a request to extend the housing element deadline pursuant to Section 65588 to a date not to exceed two years, for the purpose of coordination with the scheduled update of a regional transportation plan pursuant to federal law.

- (b) The department shall consult with the council of governments regarding requests submitted pursuant to paragraph (2) of subdivision (a). The department may seek advice and consult with the Demographic Research Unit of the Department of Finance, the State Department of Transportation, a representative of a contiguous council of governments, and any other party as deemed necessary. The department may request that the council of governments revise data, assumptions, or methodology to be used for the determination of regional housing need, or may reject the request submitted pursuant to paragraph (2) of subdivision (a). Subsequent to consultation with the council of governments, the department will respond in writing to requests submitted pursuant to paragraph (1) of subdivision (a).
- (c) If the council of governments does not submit a request pursuant to subdivision (a), or if the department rejects the request of the council of governments, the determination for the region shall be made pursuant to Sections 65584 and 65584.01.

SEC. 14.

- SEC. 23. Section 65584.04 of the Government Code is amended to read:
- 65584.04. (a) At least two years prior to a scheduled revision required by Section 65588, each council of governments, or delegate subregion as applicable, shall develop a proposed methodology for distributing the existing and projected regional housing need to cities, counties, and cities and counties within

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the region or within the subregion, where applicable pursuant to this section. The methodology shall be consistent with the objectives listed in subdivision (e) of Section 65584.

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- (b) (1) No more than six months prior to the development of a proposed methodology for distributing the existing and projected housing need, each council of governments shall survey each of its member jurisdictions to request, at a minimum, information regarding the factors listed in subdivision (d) that will allow the development of a methodology based upon the factors established in subdivision (d).
- (2) The council of governments shall seek to obtain the information in a manner and format that is comparable throughout the region and utilize readily available data to the extent possible.
- (3) The information provided by a local government pursuant to this section shall be used, to the extent possible, by the council of governments, or delegate subregion as applicable, as source information for the methodology developed pursuant to this section. The survey shall state that none of the information received may be used as a basis for reducing the total housing need established for the region pursuant to Section 65584.01.
- (4) If the council of governments fails to conduct a survey pursuant to this subdivision, a city, county, or city and county may submit information related to the items listed in subdivision (d) prior to the public comment period provided for in subdivision (c).
- (c) Public participation and access shall be required in the development of the methodology and in the process of drafting and adoption of the allocation of the regional housing needs. Participation by organizations other than local jurisdictions and councils of governments shall be solicited in a diligent effort to achieve public participation of all economic segments of the community. The proposed methodology, along with any relevant underlying data and assumptions, and an explanation of how information about local government conditions gathered pursuant to subdivision (b) has been used to develop the proposed methodology, and how each of the factors listed in subdivision (d) is incorporated into the methodology, shall be distributed to all cities, counties, any subregions, and members of the public who have made a written request for the proposed methodology.

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The council of governments, or delegate subregion, as applicable, shall conduct at least one public hearing to receive oral and written comments on the proposed methodology.

- (d) To the extent that sufficient data is available from local governments pursuant to subdivision (b) or other sources, each council of governments, or delegate subregion as applicable, shall include the following factors to develop the methodology that allocates regional housing needs:
- (1) Sufficient for each member jurisdiction to be responsible for accommodating at least its own natural population increases and job generation.

<del>(2)</del>

(1) Each member jurisdiction's existing and projected jobs and housing relationship.

<del>(3)</del>

- (2) The opportunities and constraints to development of additional housing in each member jurisdiction, including all of the following:
- (A) Lack of capacity for sewer or water service due to federal or state laws, regulations or regulatory actions, or supply and distribution decisions made by a sewer or water service provider other than the local jurisdiction that preclude the jurisdiction from providing necessary infrastructure for additional development during the planning period.
- (B) The availability of land suitable for urban development or for conversion to residential use, the availability of underutilized land, and opportunities for infill development and increased residential densities. The council of governments may not limit its consideration of suitable housing sites or land suitable for urban development to existing zoning ordinances and land use restrictions of a locality, but shall consider the potential for increased residential development under alternative zoning ordinances and land use restrictions, and shall further consider reforms to the policies described in paragraphs (6), (10), and (11) that otherwise hinder a community from meeting its regional housing need.
- (C) Lands preserved or protected from urban development under existing federal or state programs, or both, designed to protect open space, farmland, environmental habitats, and natural resources on a long-term basis.

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- (D) County policies to preserve prime agricultural land, as defined pursuant to Section 56064, within an unincorporated area.
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- 5 (3) The distribution of household growth assumed for purposes of a comparable period of regional transportation plans and opportunities to maximize the use of public transportation and existing transportation infrastructure.
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- 10 (4) The market demand for housing.
- 11 <del>(6</del>)
- 12 (5) Agreements between a county and cities in a county to direct growth toward incorporated areas of the county.
- 14 <del>(7</del>
- 15 (6) The loss of units contained in assisted housing 16 developments, as defined in paragraph (7) of subdivision (b) of 17 Section 65583, that changed to non-low-income use through 18 mortgage prepayment, subsidy contract expirations, or 19 termination of use restrictions.
- 20 (8)
- 21 (7) High housing costs burdens.
- 22 <del>(9)</del>
- 23 (8) The housing needs of farmworkers.
- 24 (10)

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- 25 (9) Adopted spheres of influence for each city and county in the region.
  - (11)
- 28 (10) Local agency formation commission policies relating to logical and orderly growth patterns in the region.
- 30 <del>(12)</del>
  - (11) Any other factors adopted by the council of governments.
  - (e) The council of governments, or delegate subregion, as applicable, shall explain in writing how each of the factors described in subdivision (d) was incorporated into the methodology and how the methodology is consistent with subdivision (e) of Section 65584. The methodology may include numerical weighting.
- 38 (f) Any ordinance, policy, voter-approved measure, or 39 standard of a city or county that directly or indirectly limits the 40 number of residential building permits issued by a city or county

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shall not be a justification for a determination or a reduction in the share of a city or county of the regional housing need.

- (g) In addition to the factors identified pursuant to subdivision (d), the council of governments, or delegate subregion, as applicable, shall identify any existing local, regional, or state incentives, such as a priority for funding or other incentives available to those local governments that are willing to accept a higher share than proposed in the draft allocation to those local governments by the council of governments or delegate subregion pursuant to Section 65584.05.
- (h) Following the conclusion of the 60-day public comment period described in subdivision (c) on the proposed allocation methodology, and after making any revisions deemed appropriate by the council of governments, or delegate subregion, as applicable, as a result of comments received during the public comment period, each council of governments, or delegate subregion, as applicable, shall adopt a final regional, or subregional, housing need allocation methodology and provide notice of the adoption of the methodology to the jurisdictions within the region, or delegate subregion as applicable, and to the department.

SEC. 15.

- SEC. 24. Section 65584.07 of the Government Code is amended to read:
- 65584.07. (a) During the period between adoption of a final regional housing needs allocation until the due date of the housing element update pursuant to Section 65588, the council of governments, or the department, whichever assigned the county's share, shall reduce the share of regional housing needs of a city or county if all of the following conditions are met:
- (1) One or more local governments cities within a county-or housing market area agree to increase its share or their shares in an amount equivalent to the reduction, so that the total regional housing need is maintained.
- (2) The transfer of shares shall only occur between local governments within the same county or housing market area. a county and cities within that county.
- *(3)* The county's share of low-income and very low income 39 housing shall be reduced only in proportion to the amount by

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which the county's share of moderate-income and above moderate-income housing is reduced.

(3)

- (4) The council of governments or the department, whichever assigned the county's share, shall approve the proposed reduction, if the proposed transfer request demonstrates it determines that the conditions set forth in paragraphs (1) and (2), (2), and (3) have been satisfied. The county and city or cities proposing the transfer shall submit an analysis of the factors and circumstances, with all supporting data, justifying the revision to the council of governments or the department. The council of governments shall submit a copy of its decision regarding the proposed reduction to the department prior to the execution of any transfer of shares.
- (b) The county and cities that have executed transfers of regional housing need pursuant to this section shall amend their housing elements and submit them to the department for review pursuant to Section 65585.

All materials and data used to justify any revision shall be made available upon request to any interested party within seven days upon payment of reasonable costs of reproduction unless the costs are waived due to economic hardship. A fee may be charged to interested parties for any additional costs caused by the amendments made to former subdivision (c) of Section 65584 that reduced from 45 to 7 days the time within which materials and data were required to be made available to interested parties.

(c) In the event an incorporation of a new city occurs after the council of governments, or the department for areas with no council of governments, has made its final allocation under this section, the city and county may reach a mutually acceptable agreement on a revised determination and report the revision to the council of governments and the department, or to the department for areas with no council of governments. If the affected parties cannot reach a mutually acceptable agreement, then either party may request the council of governments, or the department for areas with no council of governments, to consider the facts, data, and methodology presented by both parties and make the revised determination.

The revised determination shall be made within one year of the incorporation of the new city based upon the methodology

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1 described in subdivision (a) and shall reallocate a portion of the

- 2 affected county's share of regional housing needs to the new city.
- 3 The revised determination shall neither reduce the total regional
- 4 housing needs nor change the previous allocation of the regional
- 5 housing needs assigned by the council of governments or the 6 department for areas with no council of governments, to other
- 6 department for areas with no council of governments, to other 7 cities within the affected county.
  - SEC. 25. Section 65585 of the Government Code is amended to read:
  - 65585. (a) In the preparation of its housing element, each city and county shall consider the guidelines adopted by the department pursuant to Section 50459 of the Health and Safety Code. Those guidelines shall be advisory to each city or county in the preparation of its housing element.
  - (b) At least 90 days prior to adoption of its housing element, or at least 60 days prior to the adoption of an amendment to this element, the planning agency shall submit a draft element or draft amendment to the department. The department shall review the draft and report its written findings to the planning agency within 90 days of its receipt of the draft in the case of an adoption or within 60 days of its receipt in the case of a draft amendment. The department, in its report and written findings, shall also address the reports concerning policy reforms submitted pursuant to subparagraph (A) of paragraph (4) of subdivision (b) of Section 65583.
  - (c) In the preparation of its findings, the department may consult with any public agency, group, or person. The department shall receive and consider any written comments from any public agency, group, or person regarding the draft or adopted element or amendment under review.
  - (d) In its written findings, the department shall determine whether the draft element or draft amendment substantially complies with the requirements of this article.
  - (e) Prior to the adoption of its draft element or draft amendment, the legislative body shall consider the findings made by the department. If the department's findings are not available within the time limits set by this section, the legislative body may act without them.
- 39 (f) If the department finds that the draft element or draft 40 amendment does not substantially comply with the requirements

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1 of this article, the legislative body shall take one of the following 2 actions:

- (1) Change the draft element or draft amendment to substantially comply with the requirements of this article.
- (2) Adopt the draft element or draft amendment without changes. The legislative body shall include in its resolution of adoption written findings which explain the reasons the legislative body believes that the draft element or draft amendment substantially complies with the requirements of this article despite the findings of the department.
- (g) Promptly following the adoption of its element or amendment, the planning agency shall submit a copy to the department.
- (h) The department shall, within 90 days, review adopted housing elements or amendments and report its findings to the planning agency.

SEC. 16.

18 SEC. 26. Section 65588 of the Government Code is repealed.

19 SEC. 17.

- 20 SEC. 27. Section 65588 is added to the Government Code, to 21 read:
  - 65588. (a) Each local government shall review its housing element as frequently as appropriate to evaluate the following:
  - (1) The effectiveness of the element including a review of the results of goals, objectives, policies, and programs from the prior planning period and an analysis of any difference between what was planned from the prior planning period and what was actually achieved.
  - (2) The appropriateness of the goals, objectives, and policies and programs of the updated element based on the analysis of the review of the results of the prior planning period. The goals, objectives, policies, and programs of the element should be revised to reflect the results of this review.
  - (b) The housing element shall be comprehensively updated every—10 *five* years to, among other things, reflect the results of this periodic review and to incorporate the projected housing need. The land inventory and analyses of constraints shall be reviewed and updated every five years. The housing opportunity plan shall be reviewed and updated every five years as provided in—Article 9 (commencing with Section 65470). The land use

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element and other relevant portions of the general plan shall be revised as necessary to maintain consistency with the housing element. Section 65583.4. As part of the update process, the local government shall ensure that the general plan and all of its elements are internally consistent.

- (c) Notwithstanding subdivision (b) or the date of adoption of the housing element previously in existence, the date of revisions for the housing element shall be modified as follows:
- (1) Local governments within the regional jurisdiction of the Southern California Association of Governments: \_\_\_
- (2) Local governments within the regional jurisdiction of the Association of Bay Area Governments:
- (3) Local governments within the regional jurisdiction of the Council of Fresno County Governments, the Kern County Council of Governments, and the Sacramento Area Council of Governments: .
- (4) Local governments within the regional jurisdiction of the 18 Association of Monterey Bay Area Governments:
  - (5) Local governments within the regional jurisdiction of the San Diego Association of Governments: . .
    - (6) All other local governments:
  - (7) Subsequent comprehensive revisions shall be completed not less often than at 10-year intervals following these dates, with update reviews completed every five years.

SEC. 18.

- SEC. 28. In connection with enacting the health or safety findings requirements of Article 9 (commencing with Section 65470) added to Chapter 4 10.6 (commencing with Section 65580) of Chapter 3 of Division 1 of Title 7 of the Government Code by Section 7 of this act, the Legislature finds and declares that the Court of Appeal opinion in Mira Development Corporation v. City of San Diego (1988) 205 Cal. App. 3d 1201, is inconsistent with the Legislature's intent that (a) the phrase "health or safety" be construed narrowly and (b) that substantial evidenced evidence in support of a health or safety finding be of ponderable legal significance, reasonable in nature, credible, and of solid value in light of all of the evidence in the record.
- SEC. 19. No reimbursement shall be made pursuant to Part 7 (commencing with Section 17500) of Division 4 of Title 2 of the Government Code for costs mandated by the state pursuant to

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this act. It is recognized, however, that a local agency or school district may pursue any remedies to obtain reimbursement available to it under Part 7 (commencing with Section 17500) and any other provisions of law.

 SEC. 29. No reimbursement is required by this act pursuant to Section 6 of Article XIIIB of the California Constitution because a local agency or school district has the authority to levy service charges, fees, or assessments sufficient to pay for the program or level of service mandated by this act, within the meaning of Section 17556 of the Government Code.

However, if the Commission on State Mandates determines that this act contains other costs mandated by the state, reimbursement to local agencies and school districts for those costs shall be made pursuant to Part 7 (commencing with Section 17500) of Division 4 of Title 2 of the Government Code.